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**Ministry of Environment and Sustainable Development
Institute of Hydrology, Meteorology and Environmental Studies – IDEAM**

**Proposed Forest Reference Emission Level for deforestation in the Colombian Amazon
Biome for results-based payments for REDD+ under the UNFCCC**

Bogota, December 15th 2014

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63 **Proposed Forest Reference Emission Level for deforestation in the Colombian Amazon**
64 **Biome for results-based payments for REDD + under the UNFCCC.**

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1. Introduction

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Colombia presents its first Forest Reference Emission Level (FREL) in adoption of the relevant provisions referred to in paragraph 70 of decision 1/CP.16 (UNFCCC, 2011). It does so with a view to include the FREL in the technical assessment process, in the context of results-based payments for reducing emissions from deforestation and forest degradation and the conservation, sustainable management of forests and the enhancement of forest carbon stocks in developing countries (REDD+) under the United Nations Framework Convention on Climate Change (UNFCCC).

Colombia wishes to highlight that the presentation of this FREL and its technical annexes is voluntary, and is exclusively aimed to generate the baseline for measuring the performance of the implementation of the activities referred to in paragraph 70 of Decision 1/CP.16; in the context of obtaining results-based payments for REDD+ actions under the guidance of the Warsaw Framework for REDD+ in accordance with decisions 9/CP.19, 13/CP.19, 14/CP.19 and others therein cited.

This FREL does not prejudice any nationally determined contribution that Colombia could propose in the context of a protocol, another legal instrument or an agreed outcome with legal force under the Convention applicable to all Parties, currently under negotiation in the Ad Hoc Working Group on the Durban Platform for Enhanced Action.

Following the guidelines of the Annex to Decision 12/CP.17, paragraphs 10 and 11, Colombia has adopted a "step-wise" approach and a subnational scale to the development of this FREL. This approach allows Parties to improve FRELS by incorporating enhanced information, improved methodologies and, where appropriate, new carbon pools and activities; and to make a transition from subnational to a national FREL.

This FREL submission has been structured considering the following items:

- a) Information used in the construction of the FREL;
- b) Transparency, completeness, consistency and accuracy, including the methodological information used at the time of the construction of the FREL.
- c) Pools, gases and activities included in the FREL; and
- d) Definition of forest employed.

Each of these items is discussed in the following sections of the document.

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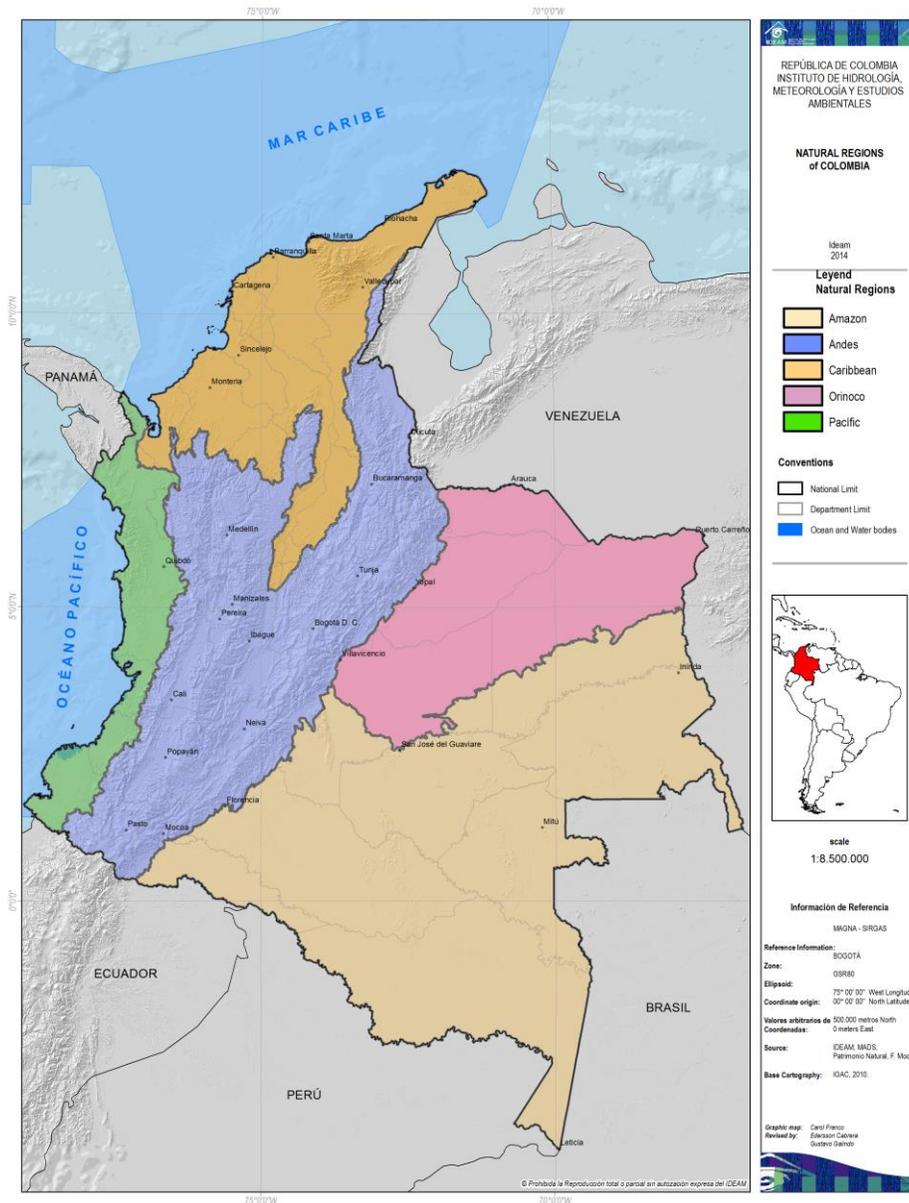
2. Information used in the construction of the FREL

156

a) Area covered by the FREL

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159

The concept of biome defines large and uniform environments of the geo-biosphere (Walter, 1980) which correspond to a homogeneous area in biophysical terms. In Colombia, five major biomes (Amazon, Andes, Caribbean, Orinoco and Pacific) have been identified (see distribution in Figure 1).



160
161

Figure 1 Map of Biomes (Natural Regions) of Colombia

162 In accordance with decision 12/CP.17 and as an interim measure, a subnational FREL is presented
 163 as a first step towards the construction of a national FREL. In this context Colombia envisage to
 164 continue developing subnationals FREL focusing first in the regions with high forest cover. To
 165 complement this effort, also will develop a methodological framework to nesting subnational FREL
 166 into a national FREL with the support of National UN-REDD program and other international
 167 partners.

168 The area covered by this FREL corresponds to that of the Amazon Biome, delimited on the base of
 169 biogeographic criteria which are mainly associated with the presence of Amazon forests,
 170 geomorphology and altitudinal ranges (Rodríguez et al., 2006; Narváez & León, 2001).

171 The northwestern boundary of this area is characterized by the presence of foothills with an altitude
 172 ranging between 400-500 meters, where Andean and tropical elements of the Amazon and Orinoco
 173 regions converge. The northeastern boundary corresponds with the northern limit of range of the
 174 Amazon forest bordering the savannas of the Orinoco; and to the east and south with the
 175 international borders of the Bolivarian Republic of Venezuela, the Federal Republic of Brazil, the
 176 Republic of Peru and the Republic of Ecuador (see Figure 2).

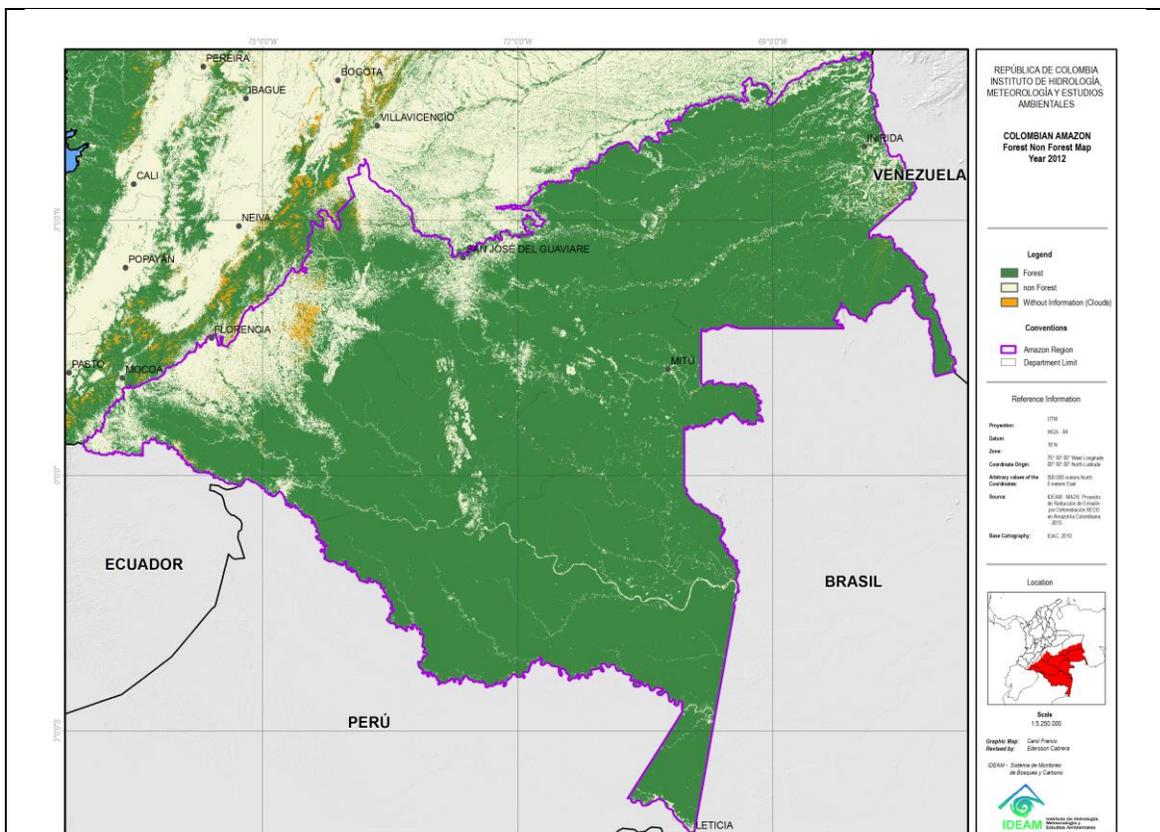


Figure 2 General characteristics of the Colombian Amazon Biome.

Total Area	:	458,961 km ²
Forest area in 2012 (ha)	:	399,737 km ²

Forest Types	: (3 types). Bh-T(Tropical Moist Forest), Bmh-T(Tropical Wet Forest), Bmh-PM (Premontane Wet Forest)
Protected Areas PNN (National Parks by its acronym in Spanish) RNN (Natural Reserve by its acronym in Spanish)	: Area in the biome: 89,495 km ² (19%). Area of natural forest: 85,595 km ² (21%) PNN Sierra de La Macarena, PNN Tinigua, PNN Cahuinari, PNN Cordillera de los Picachos, RNN Puinawai, PNN Amacayacu, PNN Río Puré, RNN Nukak, PNN La Paya, PNN Yaigoje Apaporis, PNN Serranía de Chiribiquete (Including its expansion).
Indigenous Territories (<i>Resguardos</i>)	: Area in the biome: 255,138 km ² (56%), Area of natural forest: 242,148 km ² (61%) According to their extension the most representative are: Predio Putumayo, Vaupés, Cuenca media y alta del Río Inírida, Selva de Matavén, Mirití-Paraná, Yaigojé-Río Apaporis, Nukak Maku, Tonina Sejal-San José y otras; Ríos Cuiarí e Isana, Bajo Río Guainía y Rionegro, Morichal Viejo-Santa Rosa-Cedro Cucuy-Santa Cruz-Caño Danta-Otros; y Río Atabapo e Inírida; among others.
Regional Environmental Authorities	: Corporation for the Sustainable Development of the Northern and Eastern Amazon - CDA; Corporation for the Sustainable Development of the Southern Amazon - CORPOAMAZONIA; Corporation for Sustainable Development and Special Management of La Macarena Area - CORMACARENA; Regional Autonomous Corporation of the Colombian Orinoco – CORPORINOQUIA, and Regional Autonomous Corporation of Cauca - CRC.

177

178 This reference level covers an area of 45.9 million hectares, that is, over 40% of the Colombian land
179 surface. In 2012, this subnational area comprised 39.9 million hectares of forests - or 67% of the
180 country's total forest area - in the departments of Putumayo, Caqueta, Amazonas, Guainia,
181 Guaviare, Vaupes, Meta, Vichada and Cauca, and within the jurisdiction of five Regional
182 Environmental Authorities¹ (Corpoamazonia, CDA, Cormacarena, Corporinoquia and CRC). Over the
183 past four decades, this region has experienced the highest rates of deforestation², contributing with
184 a large share of the net carbon dioxide emissions (CO₂) from Land Use, Land Use Change and
185 Forestry (LULUCF) wich, according to the 2004 National Greenhouse Gas Inventory submitted by
186 Colombia to the UNFCCC, constitutes the third largest emitting sector in the country.

187

¹ Regional Environmental Authorities in Colombia are public corporate organizations created by Law 99 of 1993. Integrated by territorial entities whose characteristics constitutes geographically the same ecosystem, and, in some cases, geopolitical (e.g. departments), biogeographical or hydrogeographical units. Regional Environmental Authorities have administrative and financial independence and are in charge of environmental management and sustainable development in their jurisdictions, in accordance with legal provisions and policies of the Ministry of Environment and Sustainable Development. (Art. 3 Law 99 of 1993)

² Since 2010 Colombia establish the Forest and Carbon Monitoring System (SMBYC Spanish acronym), beginning the generation of wall to wall historical information about deforestation process over the last 23 years, period between 1990-2013. With this historical data at regional level since 1990 the most extensive areas of forest loss occurring in the Amazon region, manly focused in the departments of Caquetá, Meta, Guaviare and Putumayo. Other important regions affected by high deforestation were the Andean and Caribbean (Galindo et al. IDEAM 2014).

188 **b) Activities included**

189 The FREL only includes CO₂ emissions from deforestation. Colombia, following guidance from
190 decision 1 / CP.16, paragraph 70 and the decisions 12 / CP17, paragraph 10; and paragraph c of
191 Annex 12 / CP.17, it incorporated in this NREF information on the activity of reducing emissions from
192 deforestation, according to their existing national capacities, due to lack of information available
193 and representative of other activities for the Amazon natural region, therefore, is currently working
194 on the development of methodologies for the detection and monitoring of forest degradation, yet
195 progress in this area does not allow, from an uncertainty standpoint, for the inclusion of information
196 on emissions from forest degradation in this FREL.

197

198 **c) Definition of forests and deforestation**

199 After what we have all agreed in Marrakesh and consistent with CBD and the national
200 communications presented by the country, the forest definition that Colombia has adopted is a land
201 cover type and is based in the following three indicators: canopy cover, minimum height and
202 minimum area. For the purposes of the National REDD+ Strategy (ENREDD+), and in particular for
203 the construction of this FREL, forest is defined as:

204

205 Land mainly covered by trees which might contain shrubs, palms, *guaduas*, grass and vines, in which
206 tree cover predominates with a minimum canopy density of 30%, a minimum canopy height (in situ)
207 of 5 meters at the time of identification, and a minimum area of 1.0 ha. Commercial forest
208 plantations, palm crops and planted trees for agricultural production are excluded. . In this frame,
209 the minimum mapping unit used for the FREL is 1.0 ha.

210

211 In this context, forest plantations and agroforestry are excluded in this definition, and we consider
212 that for safeguards means, they should be separated from natural forests. Nevertheless, Forest
213 plantations are also mapped through remote sensing using as support ancillary datasets provided
214 by timber companies and official statistics from the Ministry of Agriculture and Rural Development
215 (MADR, Spanish acronym).

216

217 This definition is in line with the criteria defined by the UNFCCC in decision 11/CP.7, the definition
218 adopted by Colombia under the Kyoto Protocol (MAVDT, 2002), the definition of forest cover used
219 in National Greenhouse Gas Inventory estimations and reports, and the definition included in the
220 Colombian legend adaptation of the CORINE Land Cover (CLC) methodology.

221

222 Deforestation is defined as the direct and/or induced conversion of forest cover to another type of
223 land cover in a given timeframe (DeFries et al., 2006; GOF-C-GOLD, 2009).

224

225 **d) Activity data**

226 The 2009 and 2010 Conferences of the Parties to the UNFCCC (COP 15 and 16, respectively), and
227 more recently in Warsaw (COP 19), encouraged developing countries to establish national forest

228 monitoring systems to quantify emissions/removals of greenhouse gases (GHG) and changes in
229 forest area and forest carbon stocks. The use remote of sensing imagery and data are essential to
230 the establishment of such a mechanism (GOFC-GOLD, 2014), as it offers the possibility of obtaining
231 information on the terrestrial surface with large spatial and temporal coverages.

232 The construction of the FREL for *reducing emissions from deforestation* (gross deforestation) in the
233 Colombian Amazon Biome is based on the information generated by Colombia's Forest and Carbon
234 Monitoring System (SMByC by its acronym in Spanish), operated by the Institute of Hydrology,
235 Meteorology and Environmental Studies (IDEAM) with the guidance of the Ministry of Environment
236 and Sustainable Development (MADS), and following the guidelines of the UNFCCC and IPCC
237 orientations. Biennial maps of forest cover change - which resulted from the biennial monitoring of
238 forest cover from 2000 to 2012 – were used to obtain activity data for the construction of this FREL.

239 As mention before, since 2010 the SMBYC generates wall-to-wall historical information about
240 deforestation process over the last 23 years (five reports between 1990 and 2013) at national and
241 regional levels. In this sense Colombia, have historical data for the whole country to estimate
242 deforestation outside the Amazon biome, useful information to monitoring possible displacements
243 as envisaged in 16/CP.17. In addition, Colombia select period 2000 as a base analysis period to be
244 according with de reference periods used by SMBYC at regional and national levels.

245 The SMByC applies a methodology that integrates tools for the pre-processing and semi-automated
246 processing of satellite imagery to detect and quantify the changes in the extension of forest cover
247 at a national level on a 1:100,000 - scale map, enabling the possibility of identifying the loss of forest
248 cover by deforestation (Galindo *et al.*, in press).

249

250 This monitoring methodology comprises four phases:

251

- 252 1. Digital pre-processing of satellite images: Includes band stacking, geometric correction,
253 radiometric calibration, clouds and water bodies masking and radiometric normalization.
- 254 2. Digital image processing: Involves the automated detection of changes in forest areas using
255 algorithms, the visual verification of detected changes and the execution of a quality control
256 protocol.
- 257 3. Data validation: involves the application of a random and stratified sampling design.
- 258 4. Activity data report: calculation and report of the natural forests surface and of changes in
259 the natural forest surface.

260

261 A detailed summarize about the automated change algorithm is described in the annex A. Sections,
262 2.1 "Direct change detection approach vs comparison of Forest and Non-Forest area maps" and
263 4.3.2 "Change detection".

264

265 The generation of activity data was based on the use of images from the Landsat Satellite program
266 (USGS, 2014) as it provides for appropriate historical availability, temporal and spatial resolution to
267 monitor forest cover, data accessibility and continuity. Corrections, calibrations and radiometric

268 normalizations were applied in order to achieve exact co-registering and reduction of atmospheric
269 effects, which allows for image comparability and ensures that detected changes are not related to
270 such factors (Olthof *et al.*, 2005; Potapov *et al.*, 2012).

271

272 Phase 2 involves the automated detection of changes in the forest cover area, allowing direct
273 detection of changes in the spectral response that may correspond to a loss or gain of forest cover.
274 Subsequently, this second phase incorporates the work of experts who carry out a direct visual
275 verification of changes on the images, minimizing false detections that may stem from errors in the
276 interpretation of forest cover in previous dates. This step also reduces errors derived from
277 cartographic processes that generate false detections when information is overlapped and cross-
278 analyzed. Finally, a quality control protocol that continuously evaluates intermediate products is
279 executed with the purpose of detecting errors and inconsistencies and verifying their adjustment.
280 The result of this phase is the semi-automated identification of the following classes: Stable Forest,
281 Stable Non-Forest, Deforestation, Regeneration and No Information (corresponding to masked
282 data).

283

284 Phase 3 comprises the thematic validation of the activity data for the monitoring period, which is
285 conducted through a statistically robust accuracy assessment that includes the calculation of the
286 uncertainty of estimators. In Annex A, section 4.4 “Evaluation of the thematic accuracy of the change
287 map” we include a description of the accuracy assessment process used. The thematic validation
288 has been carried out by the Agustín Codazzi Geographic Institute (IGAC)³ for the period 2010 – 2012.
289 This Institute is not involved in the production of the activity data.

290

291 Lastly, in order to calculate the area deforested between two dates in phase 4, only those areas in
292 which forest is detected on the first date and non-forest is detected on the second are taken into
293 account, so there is certainty that the event occurred during the analyzed period. Forest losses
294 detected after one or several dates without information are not included in the calculation, in order
295 to prevent overestimations in the course of periods in which areas without information increase
296 due to different factors such as high cloudiness periods, or sensor failures in the satellite programs
297 that capture the images. As explained in Annex A, section 2.3 “Management of areas without
298 information for deforestation quantification”, this procedure is applied to prevent overestimations
299 of deforestation and not increase the without-information areas nor the estimations uncertainty.

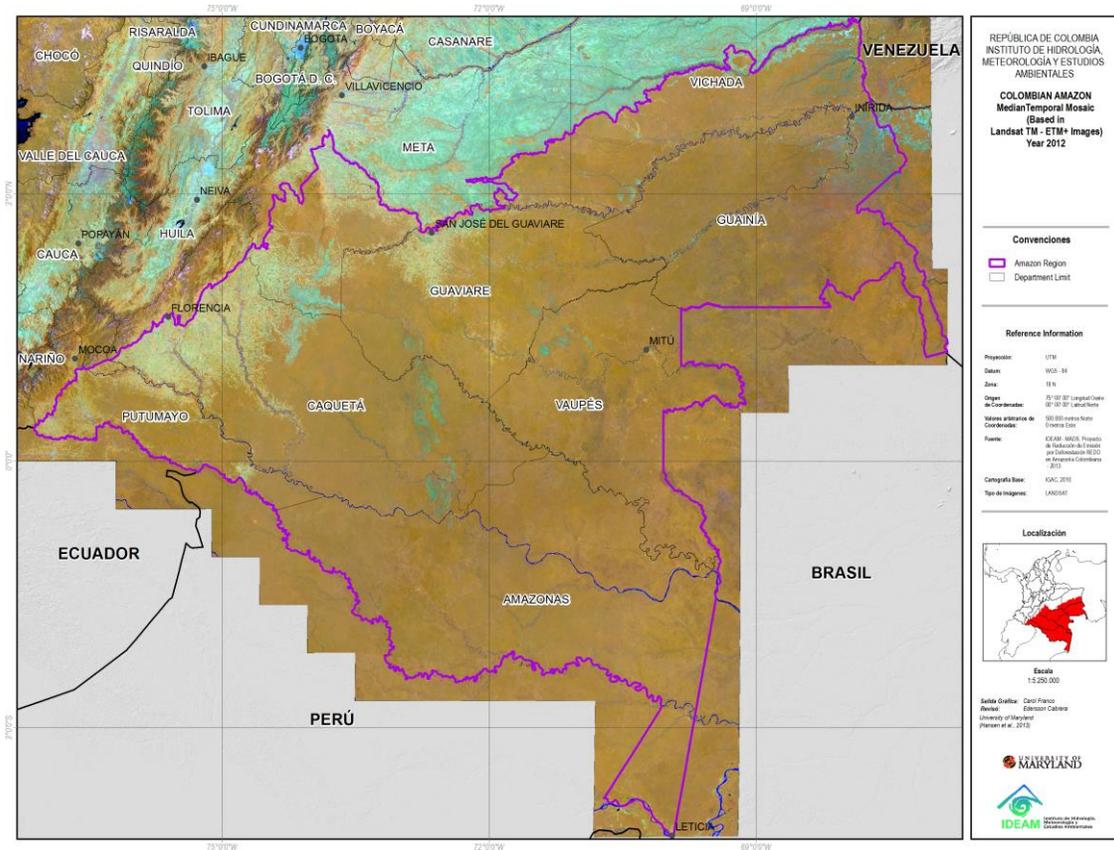
300

301 The analysis is applied for each biennial period, and doesn't have a cumulative effect. Howeverless
302 as we can see in table 1, the fraction of without-information areas are not significant with respect
303 to the total area.

304

³ The Geographic Institute Agustín Codazzi (in Spanish: Instituto Geográfico Agustín Codazzi, IGAC), is the Colombian Government agency in charge of producing the official map and basic cartography of Colombia, preparing the national cadaster of real state property, inventorying soil characteristics, undertaking geographical research to support territorial development, training professionals in geographic information technologies and coordinating the Colombian Spatial Data Infrastructure (ICDE).

305 The implementation of this methodology allowed the identification of changes in forest cover
 306 (measured in hectares) for biennial periods between 2000 and 2012: 2000-2002; 2002-2004; 2004
 307 - 2006; 2006 - 2008; 2008 - 2010 and 2010-2012.



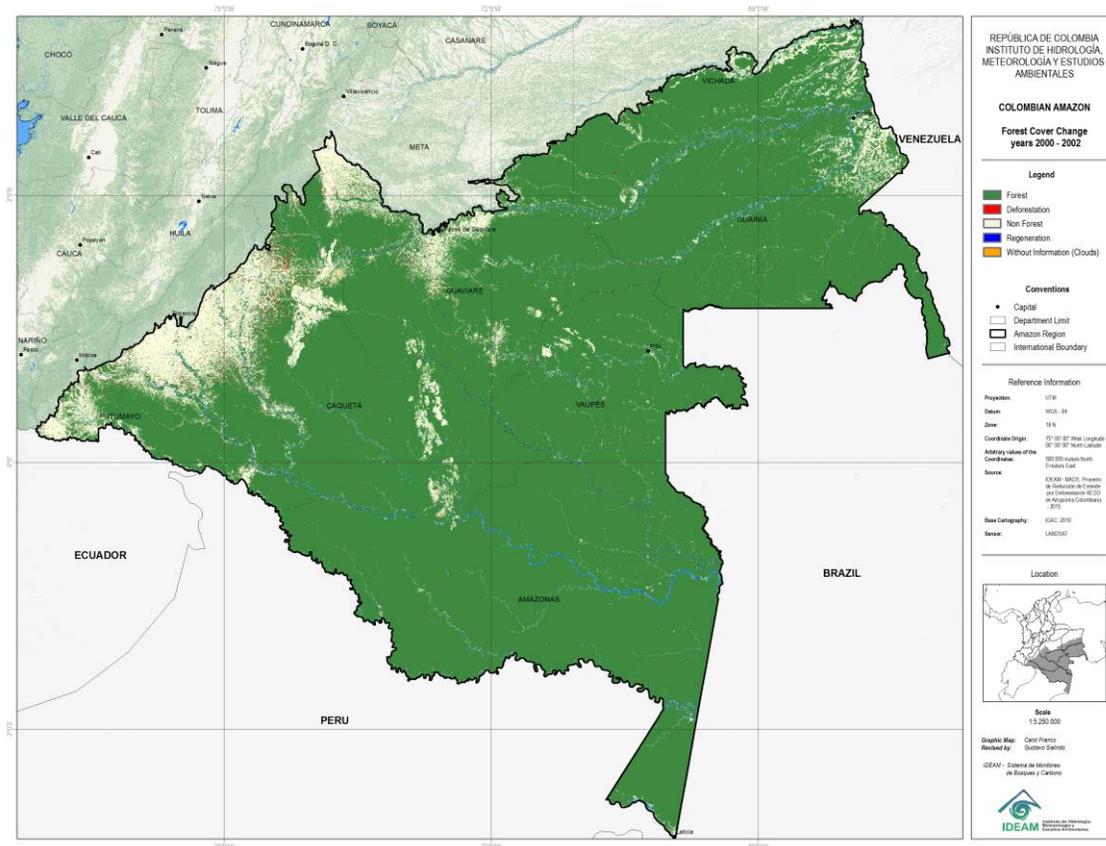
308
 309 **Figure 3 Temporal composite of Landsat images for 2012 (Source: Hansen *et al.* , 2013).**

310
 311 The surface covered by forest refers to the area covered by forest observed in a given period from
 312 satellite images. Areas without information (due to the presence of clouds and other factors that
 313 obstruct interpretation) are excluded from the calculation of this figure.

314
 315 Change in the surface covered by forest (CSB by its acronym in Spanish): refers to the difference
 316 between the surface covered by forest detected in the initial period and the surface covered by
 317 forest detected in the final period, divided by the number of years of the period. Only those areas
 318 which are common to both periods and can be interpreted are taken into account, excluding from
 319 the analysis the areas without information in any of the periods.

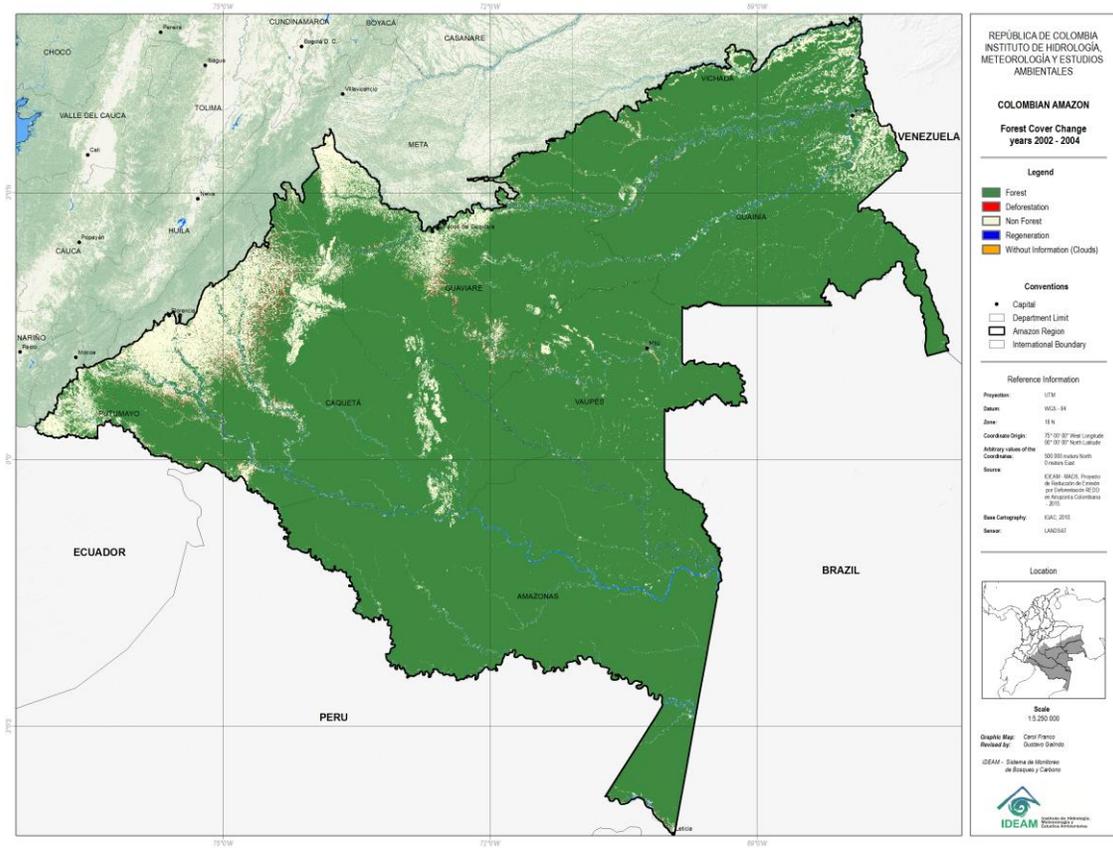
320
 321 Annualized data for changes in the surface covered by forest constitute the *activity data* required
 322 for the construction of the FREL (Table 1). Cartographic inputs to obtain deforestation in each period
 323 are available on www.ideam.gov.co. A series of maps covering successive biennial periods is
 324 included in figures 4 to 9. No estimates have been made of deforestation distribution over forest

325 types. Colombia reports deforestation by CAR, Department, and Natural Regions (Bioma) but has
 326 not been considered this forest strata level as a deforestation report.
 327



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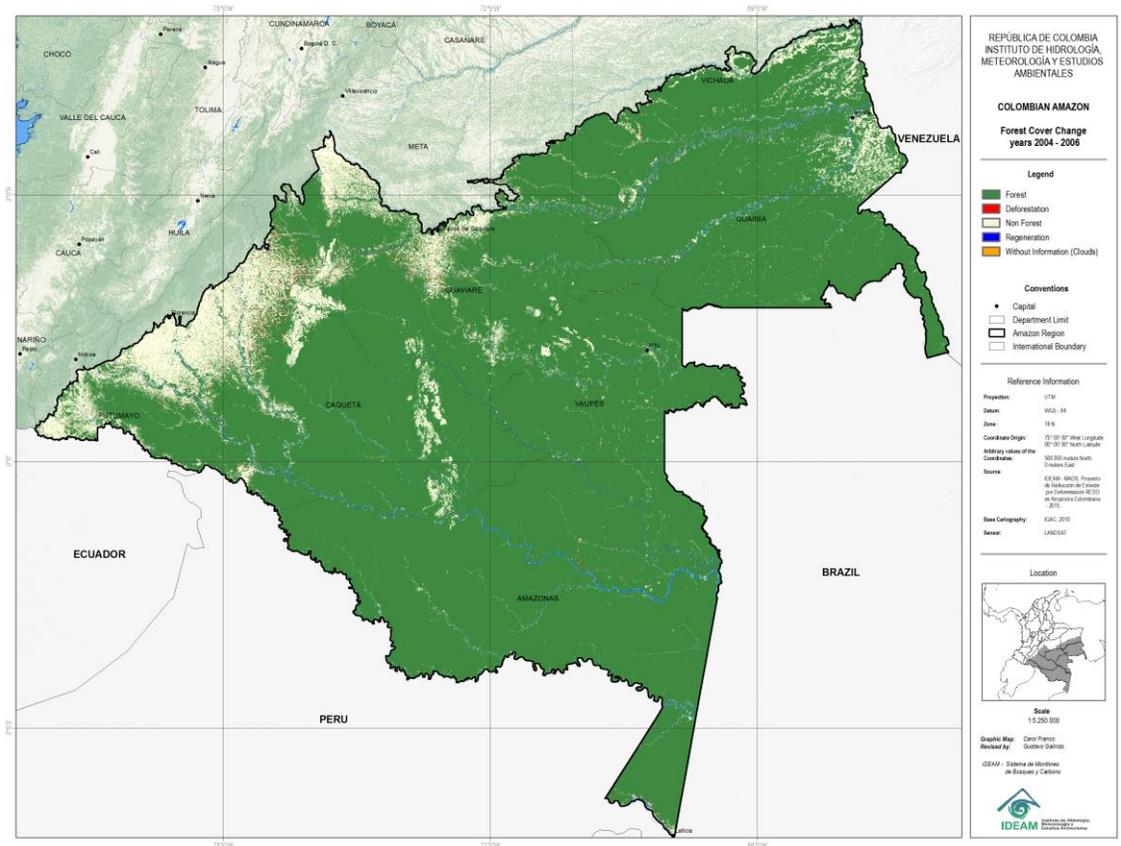
Figure 4. Forest Cover change in Colombian Amazon 2000-2002



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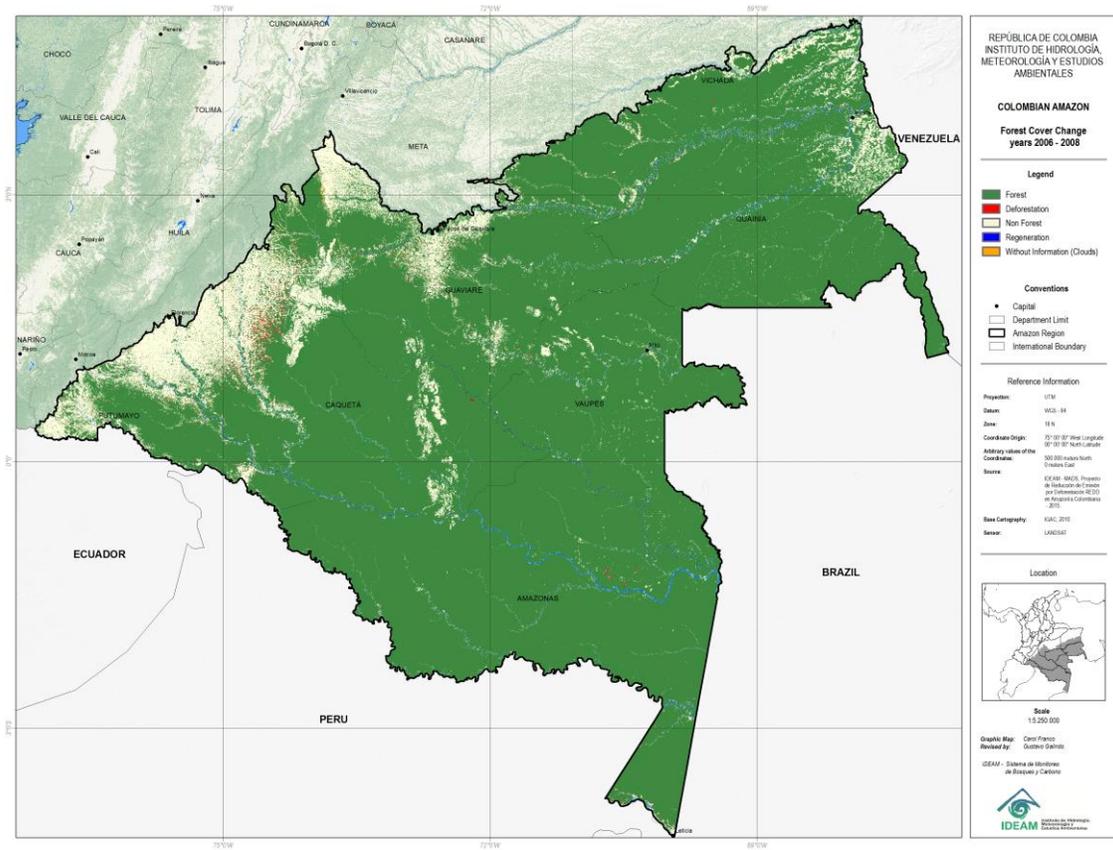
Figure 5 Forest Cover change in Colombian Amazon 2002-2004



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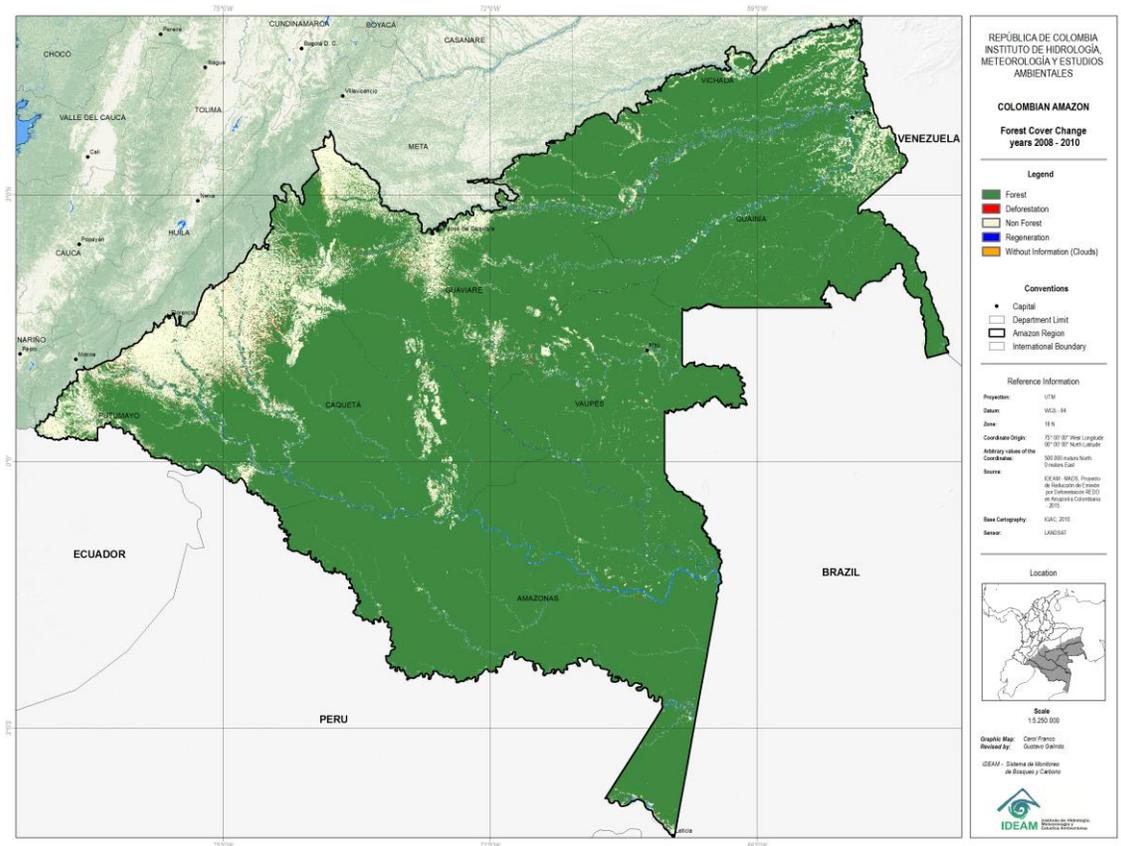
Figure 6 Forest Cover change in Colombian Amazon 2004-2006



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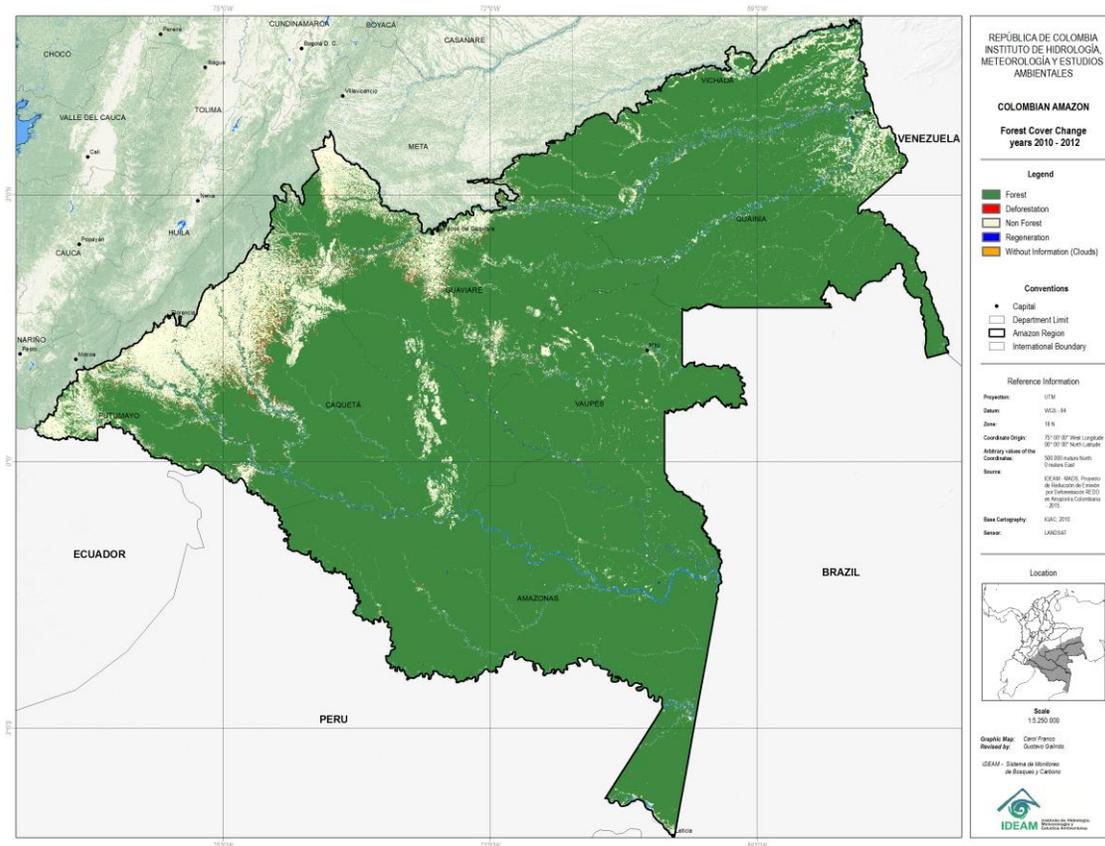
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Figure 7 Forest Cover change in Colombian Amazon 2006-2008



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Figure 8 Forest Cover change in Colombian Amazon 2008-2010



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Figure 9 Forest Cover change in Colombian Amazon 2010-2012

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341

Table 1 Deforestation data used in the construction of the Reference Level.

Analyzed Period	CSB (ha/year)	Fraction of the Amazon Biome area without information
2000 – 2002	-77.042	0.07%
2002 – 2004	-95.846	0.06%
2004 – 2006	-82.448	0.10%
2006 – 2008	-78.998	0.12%
2008 – 2010	-69.355	0.13%
2010 – 2012	-93.604	0.27%
AVERAGE 2000 -2012	-82.883	

342

Source: Forest and Carbon Monitoring System, IDEAM (2014)

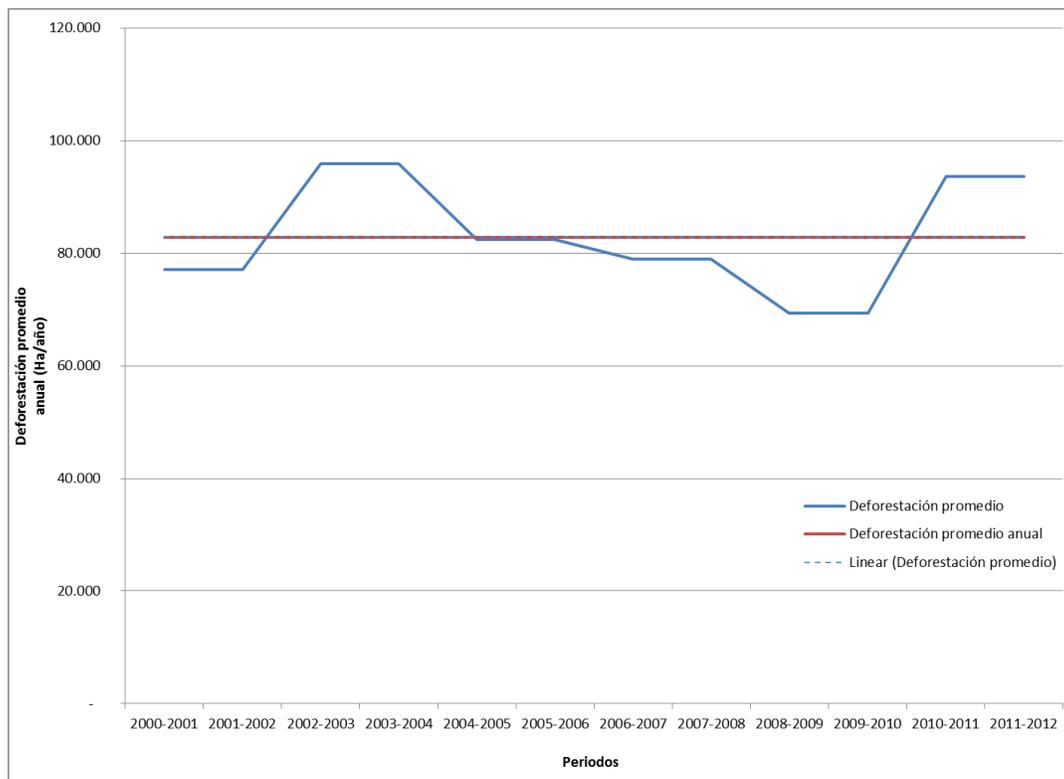
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344

The lineal trend of the data is neutrally sloped (blue dotted line in Figure 10) and nearly corresponds to the average of annualized deforestation for the analyzed periods. For the reference period of

345

346 2000 – 2012, this is 82.883 ha/year in the Amazon biome region (red line in Figure 10). Figure 11
347 presents the loss of forest cover for the Amazon biome compared to deforestation.
348



349
350

Figure 10 Deforestation trend for the Amazon Biome based on the CSB data.

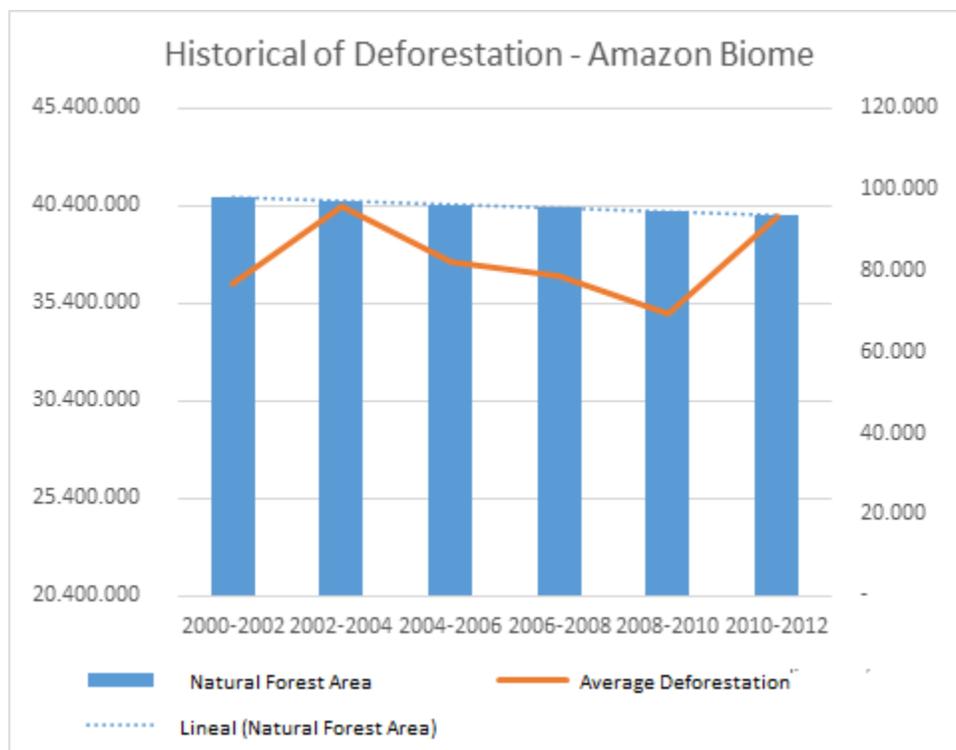


Figure 11 Surface covered by forest versus average deforestation in the Amazon biome (in ha).

351

352

353

e) Emission Factors

354

355

i. Pools included

356

357 The FREL includes the "Aboveground Biomass - AB" and "Belowground Biomass - SB" pools. "Litter",
 358 "Dead wood" and "Carbon in organic soils" pools have not been included, as no information is
 359 currently available to allow for their incorporation in this FREL. The *emission factor* for the above
 360 and belowground biomass is the carbon content in above and belowground biomass (roots) per
 361 hectare, measured in tonnes of carbon ($tC\ ha^{-1}$) for the types of forest in the FREL region.

362 Colombia, following guidance from decision 1 / CP.16, paragraph 70 and the decisions 12 / CP17,
 363 paragraph 10; and paragraph c of Annex 12 / CP.17, included above ground and below ground
 364 (roots) biomass pools, according to their existing national capacities, due to lack of information
 365 available and representative of other compartments and other activities for the Amazon natural
 366 region. The NFI, is now designed and planned to be implemented during the 2015-2017 period. This
 367 effort will be a bases for the generation of local emissions factors covering others pools above
 368 ground biomass, soils and woody debris.

369 In relation whit the use of IPCC defaults, Colombia consider that for the Amazon natural region, the
 370 default values suggested by the IPCC for calculating emission factors in other pools than above and

371 belowground biomass could be not representative values of the distribution of biomass in these
372 pools, given the level of aggregation of this information. Using these aggregated values would have
373 an increasing effect on the reference level with high levels of uncertainty implying a not conservative
374 estimate.

375

376 ii. Forest Stratification

377 To date, one of the forest stratification legends most frequently used to estimate aboveground
378 biomass (AB) in tropical forests employs precipitation as a single diagnostic variable. This legend,
379 proposed by Chave et al., 2005, is based on the number of dry months per year, with a dry month
380 being one in which the total evapotranspiration exceeds precipitation.

381 Following this classification, the main types of forests are: dry forest, tropical forest and rainforest.
382 However, a considerable number of papers (Grubb et al, 1963; Kitayama, et al, 1994, 2002;
383 LIEBERMAN et al 1996; AIBA et al, 1999; SCHAWWE et al, 2007; MOSER et al 2008; GIRARDIN et al.,
384 2010) have examined the distribution of AB and its relationship with meteorological parameters
385 that co-vary with altitude (e.g. temperature, solar radiation, atmospheric pressure, UV-B radiation)
386 and other climatic factors (e.g. humidity, precipitation, seasonality) that respond to regional or local
387 variations (e.g. orography, winds) (KÖRNER, C. 1998, 2006).

388 These works propose that the reduction in air temperature, combined with changes in nutrient
389 availability and soil chemistry can affect the growth rates of trees and the vegetation structure
390 (KÖRNER, 2006; Coomes et al, 2007), resulting in an AB reduction. For this reason, it is considered
391 that the inclusion of these diagnostic variables, together with rainfall, allows for a more appropriate
392 estimation of biomass and carbon stocks stored in forests.

393 Considering the above, forests were stratified according to the bioclimatic Holdridge et al.
394 classification (HOLDRIDGE, et al 1971), in which vegetation is classified using the potential
395 evapotranspiration as a diagnostic variable, expressed as a function of the equilibrium between
396 precipitation and annual temperature.

397 The stratification map was generated using climatological averages from the climatological normal
398 for 1981-2010 reported by IDEAM⁴ and the 30m digital elevation model (DEM) from NASA (SRTM
399 mission). The Diaz-Almanza (2013) methodology was applied to the construction of the annual mean
400 temperature cartographic outputs; while the "Inverse Distance Weighting" method (IDW) was used
401 for annual precipitation, following the spatial-temporal distribution of climate variables in IDEAM,
402 2005. After applying this stratification, it was found that three types of forests occur in the
403 Colombian Amazon biome, which covered 87% of the total biome area in 2012 (see table 2). Tropical

⁴ The climatological average values of the 1981-2010 series can be downloaded from <http://institucional.ideam.gov.co/descargas?com=institucional&name=pubFile15803&downloadname=Pro medios%2081-10.xlsx>. The link was last visited on September 14, 2014.

404 Rain Forest represents over 99% of this forest area; hence this FREL has been constructed with
405 biomass content information for this type of forest.

406 **Table 2 Forest stratification and its extension in the Amazon biome region, following the bioclimatic**
407 **classification proposed by Holdridge et al. (1971), adapted to Colombia by IDEAM (2005).**

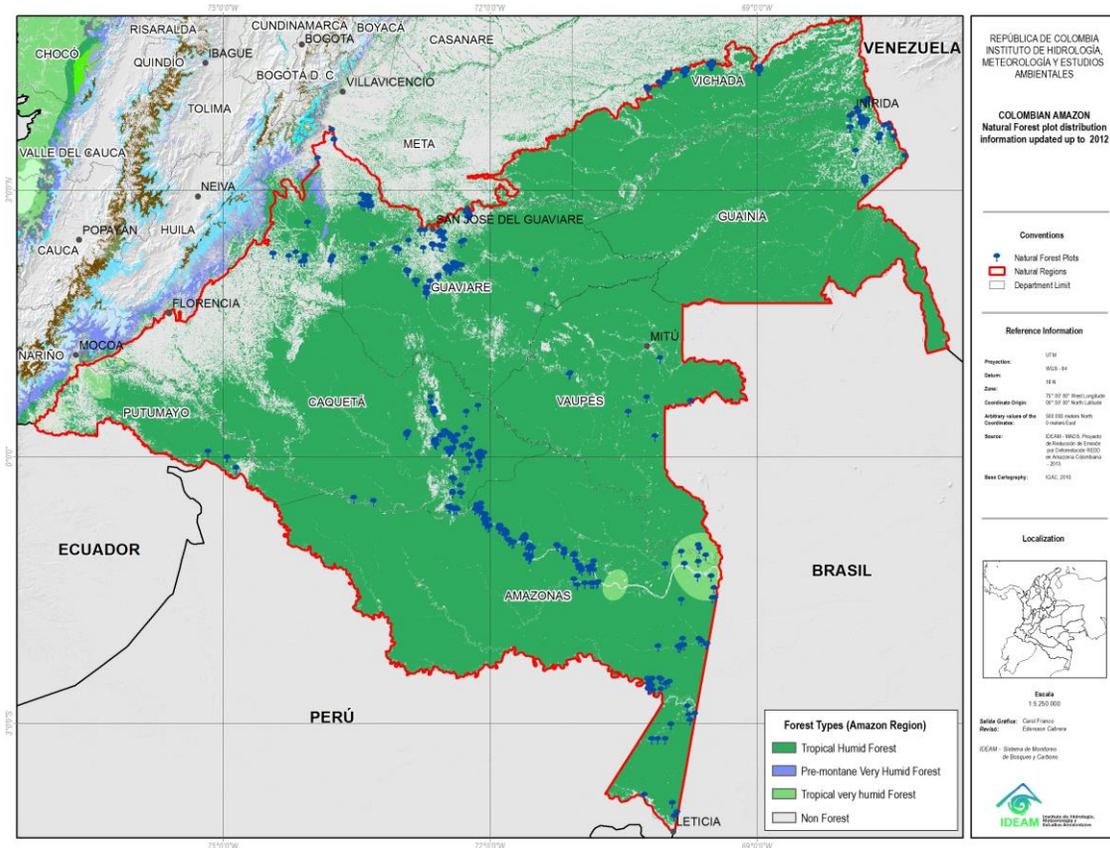
Type of Forest	Temperature (°C)	Precipitation (mm/year)	Area (ha) 2012	% Forest in the Biome
Tropical Moist Forest	>24,0	2.001-4.000	39.637.401	99.2
Tropical Wet Forest	>24,0	4.001-8.000	267.024	0.7
Premontane Wet Forest	18,0-24,0	2.001-4.000	44.436	0.1

408
409

410 iii. **Compilation of field data**

411 The data used to estimate carbon stocks in the AB have been obtained from the establishment of
412 721 plots in the tropical rainforest between 1990 and 2014 (Figure 12). The size of the plots ranged
413 from 0.1 ha to 1.5 ha. The total sampled area was of approximately 142 ha. Data were compiled by
414 the SMByC and were subsequently recorded in separate tables, differentiating the attributes of plots
415 and individuals. There is a database of tree species including 92.388 individual records.

416 The online application *i Plant Collaborative* (Boyle et al., 2013) was employed to standardize the
417 taxonomic nomenclature under the APG III classification system (APG 2009), using reference data
418 from the Missouri Botanical Garden, the *Global Compositae Checklist*, and the catalogue of plants
419 of the United States Department of Agriculture (USDA). The repository includes 92,388 records of
420 individuals with normal diameter greater than or equal to 10 cm, 4,894 morpho-species, 621 genera
421 and 130 families of plants. Each record was assigned with the basic wood density (ρ) of the species
422 to which it belongs, drawn from data in the scientific literature (Chave et al, 2006; Zanne et al.,
423 2009). In cases when this was not applicable, the basic wood density of the genus or family was
424 used. Individuals without botanical identification were grouped under the ρ average of all species
425 recorded in the plot.



426

427

Figure 12 Distribution of forest types and of forest and/or floristic inventory plots available for the Amazon biome.

428

iv. Data preparation:

429

The AB of each tree (expressed in kg) was estimated by applying a general biomass allometric equation developed by Alvarez et al. (2012) for tropical moist forests of Colombia, since to date we just have data from plots established in this particular forest type. This equation incorporates diameter at breast height (DBH) and wood density (WD). WD values were obtained from large databases at the species level (Chave et al., 2006; Zane et al., 2009). In practice we used 1.249 different densities. When no species level WD was available, we followed Chave et al. (2006) and applied the mean values for all sampled species within the respective genus (or family) to all species within that genus (or family). In cases where no data were available, we applied the mean of all species sampled in the plot. Below, the allometric equation developed by Alvarez et al. 2012, where AB is expressed as a function of the diameter (D) and density (ρ):

439

440

$$BA = \exp\left(2,406 - (1,289 \ln(D)) + (1,169 (\ln(D))^2) - (0,122 (\ln(D))^3) + (0,445 \ln(\rho))\right)$$

441

442 Alvarez *et al.* models were developed from data for 631 trees ($D \geq 10$ cm) harvested in Colombia,
443 and allow for a more accurate estimation of the AB of the country's forests compared to the
444 pantropical models that are more widely used in this type of studies (Álvarez *et al.*, 2012). After
445 calculating the AB, the belowground biomass (BS) of each tree was estimated using the following
446 equation proposed by Cairns *et al.* 1997, where the BS is expressed as a function of AB.

447

$$448 \quad BS = \exp^{-1,085 + (0,9256 \ln BA)}$$

449

450 Subsequently, the total biomass (BT) for each individual was obtained through the summation of its
451 AB and BS. The BT of each plot was obtained from the sum of the TB of the individuals it comprises,
452 excluding palms, vines and ferns (e.g. non-arboreal individuals). This value was then converted to
453 mega grams per hectare (Mg/ha).

454 By excluding non-arboreal individuals from the estimation, BT in 52 plots (corresponding to ca. 7 ha
455 sampled) decreased significantly ($\geq 20\%$). The diameter distribution of the individuals included in
456 each plot was analyzed, finding that 26 out of the 52 plots (ca. 3 ha) showed anomalous distributions
457 when compared to others located in the same type of forest. In general, no individuals from lower
458 diametric categories (e.g. 10 to 30 cm) were registered in these plots, while other intermediate
459 diametric categories (e.g. 30 to 60 cm) were absent. A continued harvesting of forests may lead to
460 the presence of this type of truncated or discontinuous distributions (Dancé & Kometter, 1984;
461 Lopez & Tamarit, 2005; Vilchez & Rocha, 2006; Ayma-Romay *et al.* 2007; Morales-Salazar *et al.* 2012),
462 however, they could also be associated with measurement errors or other methodological aspects
463 related to sampling design.

464 In addition, it was found that the absolute difference between the reported and the interpolated
465 altitude above sea level in 18 parcels (ca. 3 ha) was greater than or equal to 100 meters, which may
466 be attributed to errors in data collection.

467 As a precautionary measure, the information from these 70 plots was excluded from the estimation
468 of the BT. Therefore, analyses were performed from a total of 651 plots, representing ca. 133
469 sampled hectares.

470 **v. Estimation of total biomass by forest type**

471 Variations in plot and sample size might lead to different levels of uncertainty on biomass
472 estimations (Chambers *et al.*, 2001; Chave *et al.*, 2004). Considering the above, BT for each forest
473 type was estimated using a weighting factor by the inverse of the variance (Thomas & Rennie 1987),
474 where TB of the forest h (\bar{y}_h) was calculated as follows:

$$475 \quad \bar{y}_h = \sum \frac{w_i \bar{y}_i}{w_h}$$

476 where,

477
$$w_i = 1/\text{var}(\bar{y}_i), \text{var}(\bar{y}_i) = \frac{(\sum y_{ij}^2) - n_i \bar{y}_i^2}{n_i(n_i-1)},$$

478 and

479
$$w_h = \sum w_i.$$

480 The variance associated with \bar{y}_h was obtained as follows:

481

482
$$\text{var}(\bar{y}_h) = \frac{1}{w_h} \left[1 + \frac{4}{w_h^2} \sum \frac{1}{n_i} (w_i \{w_h - w_i\}) \right]$$

483

484 Where, n_i is the number of plots of size i established in the forest h . In all cases, a minimum of three
 485 plots of size i and ten plots by forest type are needed to calculate the variance (WESTFALL, et al,
 486 2011). The confidence interval ($IC_{\bar{y}_h}$) of the weighted average was calculated as follows:

487

488
$$IC_{\bar{y}_h} = \bar{y}_h \pm \sqrt{\text{var}(\bar{y}_h)} t_{0,05,n_h-1}$$

489

490 Where, n_h is the number of plots established in forest h . The Sampling Error (SE_h) was obtained as
 491 follows:

492
$$SE_h = 100 \frac{\sqrt{\text{var}(\bar{y}_h)}}{\bar{y}_h}$$

493 This weighting factor was used in each forest type h , in order to ‘penalize’ the mean values
 494 associated with a given size plot that showed high uncertainty, regardless of the sample size. Using
 495 this approach, it was found that TB of tropical rainforest is **328,2 ± 11,7 Mg/ha ($SE_f = 1,8\%$)**

496 To calculate forest carbon contents, a 0.47 factor was applied to BT. In estimating the carbon dioxide
 497 equivalent (CO₂e) stored in the TB, the amount of carbon was multiplied by a factor of 3.67 (IPCC,
 498 2003, 2006). Therefore, the carbon content is equal to **154.3 Mg C/ha**, representing **566.1 Mg**
 499 **CO₂e/ha**.

500

501 **vi. Gases included**

502 This FREL only includes CO₂ emissions.

503 **f) National Circumstances**

504 Decision 12/CP.17 invited Parties to provide, when appropriate, details on how national
 505 circumstances have been taken into account in the construction of the FREL.

506 In line with this provision, Colombia considers that in addition to the historical analysis of
 507 deforestation in this FREL’s subnational area, it is necessary to assess possible future developments

508 regarding the country's economic, social and cultural circumstances, which might modify the
509 dynamics of forest transformation and which are not reflected on historical deforestation data.

510 In the case of the Colombian Amazon, qualitative analyses of main future investment trends and
511 regional development plans and programs have been carried out, identified by Arenas *et al.* (2001)
512 and Nepstad *et al.* (2013) (cited in González *et al.*, 2014.) as factors that could incentivize
513 deforestation in the future:

- 514 • Crops for agricultural production
 - 515 • Increase in the areas dedicated to cattle ranching
 - 516 • Increase in mining activities
 - 517 • Land reform
 - 518 • Land restitution
 - 519 • Transport and energy infrastructure projects
- 520
- 521 a) Initiative for the Integration of the South American Regional Infrastructure – IIRSA (by its
522 acronym in Spanish): the Amazon is the scenario for ten initiatives in four different groups:
523 Access to the waterway of Putumayo 2015-2019, Amazon waterways Network, Colombia-
524 Ecuador Connection II (Bogotá-Mocoa-Tena-Zamora-Palanda-Loja) 2014-2016, and systems
525 of energy infrastructure integration 2006 - 2020.
 - 526 b) Expansion plan of the national network of roads for 2000-2021, adopted by the CONPES
527 3085 policy paper of 2000, which establishes the design of 8 roads that change the mobility
528 dynamics of the Colombian Amazon.
 - 529 • Policies for the development of the mining and energy infrastructure, in particular: i) the
530 National Energy Plan for 2006- 2025⁵, which aims at maximizing the contribution of the
531 energy sector to sustainable development in the country and ensuring the availability and
532 supply of energy resources to meet the domestic demand in the upcoming years; and ii) the
533 National Mining Development Plan - Vision for 2019⁶, which proposes a long-term vision to
534 increase the competitiveness of the mining sector, investor confidence and the derived
535 benefits that can be captured by the State.
 - 536 • Peace agreements between the government and armed groups operating outside the law.⁷

537 i. **Qualitative analysis of deforestation drivers and future trends**

538 In order to understand the relationship between deforestation agents and changes detected in
539 land use, IDEAM performed geographical analyses to identify the variables that best explain the
540 changes in Forest cover. Table 3 summarizes the procedure carried out by IDEAM for the
541 characterization of drivers and agents of deforestation. Tables 4 and 5 present the main
542 deforestation agents identified.

⁵ <http://idbdocs.iadb.org/wsdocs/getdocument.aspx?docnum=39201284>

⁶ http://www.upme.gov.co/Docs/PNDM_2019_Final.pdf

⁷ <https://www.mesadeconversaciones.com.co/documentos-y-comunicados>

543

544 **Table 3 Summary of inputs, processing methods and results obtained for the analysis of drivers and agents of**
 545 **deforestation. Source: González et al. (2014).**

<i>Inputs</i>	<p><i>Compilation of available scientific and technical literature on agents and drivers of deforestation at national and regional levels, from several public institutions and other sources.</i></p> <p><i>Compilation of spatial information of proxy variables associated with agents and / or drivers in the study area (González et al. 2014b).</i></p>
<i>Processing</i>	<p>Based on the literature review, González et al. (2014b) carried out a general description of the main agents and drivers of deforestation.</p> <p>From this description, spatial variables were processed to represent agents and drivers of deforestation. Additionally, adjustments were made dividing the study area in subregions due to different dynamics of deforestation within the Amazon region (González et al. 2014b).</p>
<i>Results</i>	<ol style="list-style-type: none"> 1. Descriptive analysis of agents and drivers of deforestation at the regional level. 2. Identification of geographic variables associated with drivers of deforestation.

546

547 **Table 4 Agents of deforestation identified historically in the Amazon region. Source: González et al. (2014)**

<i>Agent of deforestation</i>	<i>Description</i>
<i>Small, medium and large scale farmers</i>	This agent is described by the SINCHI (2013) as recent settlers in the northwest of the Colombian Amazon, mainly located in Forest Reserve Zone of Law 2 nd , 1959; and are characterized by subsistence farming, and in some cases coca crops. In some cases they live on small farms with crops or large areas with mosaics of crops, pastures and forests where they are permanently settled. In other cases no settlement occurs in colonization fronts, after the change of land cover. In general, colonization of new areas is driven by the loss of productivity in crops (González et al. IDEAM, 2011).
<i>Cattle ranchers</i>	Agents dedicated to cattle ranching. Two groups are identified, those with productive purposes and those whose interest is to ensure land tenure with the introduction of cattle (González et al. IDEAM 2011). They are located in areas of high intervention and normally occupy large areas (SINCHI, 2013).
<i>Mining and oil and gas companies</i>	They include formal mining and oil exploitation and indirectly influence deforestation since road openings trigger the entry of other agents of transformation (González et al. IDEAM 2011). The impact may be even greater in the case of illegal mining, due to the rudimentary practices used in such activities (MADS, 2013).
<i>Armed groups</i>	They can act as agents of transformation (e.g. exercise agricultural activities, mainly illegal crops, weakening the control of state institutions in legally protected areas) or slowing deforestation (e.g. conflict that leads to the abandonment of land by deforestation agents) (González et al. IDEAM 2011).

548

549 **Table 5 Drivers of deforestation identified historically in the Amazon region**

<i>Driver of deforestation</i>	<i>Description</i>
<i>Expansion of the agricultural frontier</i>	It is defined as the advance of the deforestation front for intensive farming of land. Due to the fragility of the soils, the land ends up becoming unproductive (Nepstad et al. 2013).
<i>Cattle ranching</i>	The conversion to pastures is causing the greatest loss of forest cover in the region. Armenteras et al. (2013), Nepstad et al. (2013)
<i>Illicit crops</i>	Compared to other land uses, their area is not very large. However, they generate isolated and moving pockets of deforestation. (Nepstad et al. 2013).
<i>Migration (e.g. colonization, displacement)</i>	Migration, including displacement associated with the armed conflict, generates colonization of forest areas (Nepstad et al. 2013).
<i>Mining (legal and illegal)</i>	Since 2006 the mining activity has been favored in the region due to national economic growth strategies (Arenas et al. 2011). Compared to other land uses, their area is not very large. However, it generates foci of deforestation by the construction of access roads. (Nepstad et al. 2013).
<i>Oil and gas exploitation</i>	In recent years, knowledge of the geological potential of the region has improved. By 2010, 1% of the Amazon territory was in production, 10% in exploration and 40% in technical evaluation. (Arenas et al. 2011).
<i>Infrastructure development</i>	There is a positive correlation between the location of productive land uses and the presence of access roads (Nepstad et al. 2013).
<i>Forest fires</i>	They can occur because of natural or anthropogenic causes, the latter to manage or to enhance productivity of the land (Nepstad et al. 2013).
<i>Population density</i>	Armenteras et al. (2013)

550

551 Historically, Colombia has had a lag in transportation infrastructure (Fedesarrollo, 2013). According
 552 to the Global Competitiveness Report 2014-2015 of the OECD, the transport infrastructure of
 553 Colombia is below that of developed countries, emerging Asian countries and several Latin
 554 American countries. On average, during the first decade of the century, investment in transport
 555 infrastructure was below 1% of GDP. The document outlining the basis of the National Development
 556 Plan - NDP 2014 - 2018⁸ (DNP, 2014), points out in its diagnostic that delays in the provision of
 557 logistics and transportation infrastructure is one of the main obstacles to economic development
 558 and peace in Colombia. The NDP 2014-2018 has a regionalized approach and supports the
 559 integration and transformation of territories, particularly those which have been most affected by
 560 armed conflict, are lagging institutionally or have not managed to connect with regional and national
 561 economic development. Therefore, special efforts are required to improve governance and good

⁸ <https://colaboracion.dnp.gov.co/CDT/Prensa/Bases%20Plan%20Nacional%20de%20Desarrollo%202014-2018.pdf>

562 government, as well and infrastructure and connectivity of these territories; by giving adequate
563 maintenance to local roads, reducing the deficit in electrification and water provision, and improving
564 connectivity in communications, among others.

565 The National Government is committed to the goal of bringing the levels of investment in transport
566 infrastructure to 3% of GDP before the end of the decade, to achieve the great purpose of closing
567 the infrastructure gap. In the four-year period of the government, investment in road concessions
568 will increase from 1,2 billion dollars to 3.5 billion dollars a year. The NDP 2014- 2018 also provides
569 for an increase in investment in tertiary roads that are considered the big bet for infrastructure and
570 peacebuilding in rural areas, given that they are built in the most vulnerable areas and can have
571 greater impact on the generation of local economies.

572 With regards to mining and energy development, the sector will continue to be one of the engines
573 of development of the country through its contribution to economic growth, rural employment,
574 private investment and the generation of resources for public social investment. Within the mining
575 and energy sector, the oil and gas subsector is the main driver of GDP, with a share of 52.3% of the
576 total contribution of the mining and energy sector in the years 2010-2013. In this regard, during the
577 next four years the government seeks to promote maximum utilization of natural resources.

578 The NDP 2014-2018 determines that the welfare of rural communities is one of the fundamental
579 approaches to public policy of these four years, which must be ensured through strategies that seek
580 to reduce regional disparities, and promote, through integrated rural development, higher levels of
581 equity in the country, with emphasis on those areas with high risk of social and economic unrest.

582 Consequently, the NDP 2014-2018 includes strategies and goals to achieve the purposes of
583 territorial integration, welfare of rural communities and improved competitiveness, including
584 among others: the development of modern infrastructure and competitive services, particularly
585 rural infrastructure that is required to close the regional gaps; increase of the participation of the
586 mining and energy sector in sustained and inclusive economic development, ensuring that the
587 economy has competitive energy sources to allow it to grow, create jobs and generate significant
588 resources to finance investments required for peace building, education and social policies in the
589 fight against inequality.

590 For the first time, the country has framed its development strategy within a green growth long term
591 vision, also contained in the NDP 2014-2018. Thus, the objectives of welfare and economic
592 development opportunities will be reconciled with conservation and restoration objectives for
593 environmentally sensitive and strategic ecosystems that are part of the national agenda on climate
594 change.

595 As can be seen from the above summary, a qualitative analysis of future trends of these drivers of
596 deforestation, based on projected investments and government plans, allow us to assume that
597 increased extractive activities in the Colombian Amazon, investment associated with infrastructure
598 and related public goods; as well as migration and colonization, may trigger increases in the
599 historical trends of deforestation in the region.

600 ii. **Qualitative analysis of a post-conflict scenario**

601 Colombia considers essential to include national circumstances in the Forest Reference Emission
602 Level for the sub region of the Amazon biome. This is especially relevant as the country finds itself
603 close to the possibility of ending the armed conflict and beginning the construction of a stable and
604 lasting peace. This condition will generate new dynamics of occupation and land use, where
605 deforestation patterns may be altered and differ from historical averages observed so far.

606 The first consideration is related to the time period during which the effects of the end of armed
607 conflict manifest themselves on the use of the land. The analyses suggest that initially, a *transitional*
608 *period* would occur which basically covers the time frame between the signing of a peace agreement
609 and the start of implementation of policies and measures included under the agreement.
610 Subsequently, a *period of stability* would ensue, which could generate a process planned present
611 deforestation.

612 During the *transitional period*, an increase in infrastructure development processes, the return of
613 internally displaced people to rural areas and the growth of extractive industries are expected.
614 These would occur as a consequence of there being new possibilities to explore areas that were
615 formerly inaccessible due to the armed conflict, as well as the need for suitable productive lands for
616 the internally displaced people that would be returning and for the population that would be
617 deposing arms.

618 It is important to note that although the development processes that stimulate deforestation could
619 occur without the eventual signing of a peace agreement, it is clear that a sociopolitical scenario of
620 the end of the armed conflict can stimulate accelerated deforestation as it creates greater investor
621 confidence and allows entry to areas formerly inaccessible by the conflict. Consequently, one might
622 expect that after a successful peace agreement, an increase in deforestation would occur during a
623 transition period.

624 Although Colombia has had a long history around the armed conflict, there is no adequate
625 information to relate variables related to conflict with patterns of deforestation. Consequently, the
626 discussion is grounded on literature review and other post-conflict scenarios to establish the
627 arguments and situate the Colombian case after a peace agreement as a factor that may lead to
628 increased deforestation.

629 Globally, it has been observed that half of the conflicts in the Twentieth century developed in
630 forested regions, showing a strong correlation between armed conflict and forests (Thomson et al.
631 2007). Since the Cold War ended nearly 40 countries have experienced armed conflict in forest areas
632 (Collier et al. 2005). In Colombia, forests are still a place where armed groups hide from government
633 operations. They also become places for people to flee from war. Several studies indicate that
634 insurgents locate their camps and organize their operations inside the forests. Additionally, they use
635 them for the production of illicit crops: coca and popy seed, and to protect traffickers from military
636 control.

637 In the case of Central American countries, findings suggest that processes of forest regeneration
638 dominated forest cover change when the armed conflict was most intense. It has been further found
639 that at the end of a civil war, on average, during its last seven years, countries had a 15% lower per
640 capita income and 30% more people living under poverty (Thomson et al. 2007). Under a post-
641 conflict scenario, studies affirm that the presence of government and the strengthening of
642 communities require of a transition process before developing an efficient control of the process of
643 deforestation (Stevens et al. 2011).

644 Other studies have found that the change in forest cover could be generated by the armed conflict.
645 The conflict could have mixed environmental effects, i.e. it could promote deforestation by armed
646 groups and simultaneously stimulate the abandonment of land devoted to agricultural activities,
647 which would allow forest regeneration (Aide & Grau 2004). Farmers and livestock owners are
648 displaced for fear of being kidnapped; while logging, legal mining and infrastructure projects are not
649 carried out due to fears of human and material losses.

650 However, in post-conflict settings, it has been shown that deforestation could increase due to the
651 return of displaced communities to their regions of origin, which would trigger the expansion of the
652 agricultural frontier. Additionally, it has been identified that 44% of countries affected by armed
653 conflict may return to war over a period of 5 years of ceasefire, because even though the conflict
654 ends, many of the factors that caused it are still present and could worsen (Collier et al. 2005).

655 Once the transitional post-conflict period starts, the process of forest conversion develops as a
656 result of increased demand for food from people returning to occupy land formerly uninhabitable
657 before the conflict. This scenario has been evident in emerging economies. The increase in food
658 prices, combined with trade liberalization becomes an incentive for producers to convert forests
659 without armed groups into agricultural landscapes. In the case of Colombia, a significant amount of
660 deforestation could occur due to pressures from the agricultural and mining sectors, infrastructure
661 projects and forest concessions that respond to the growing international demand, not only for food
662 but also for fossil fuels and timber (Koning et al. 2007). However, once this transitional period ends,
663 the use and management of natural resources can be used as a tool for building cooperation around
664 the strengthening of peace and the control of deforestation.

665 The region of the Amazon biome includes areas affected by armed conflict located in forest areas,
666 in many cases remote and inaccessible, but rich with natural resources such as timber, oil, land and
667 minerals that insurgent groups have exploited. The government has been working on improving
668 forest governance, law enforcement in the region and improvement of security conditions and
669 legalization of property rights. Under the above considerations, in addition to those related to the
670 sectoral green growth and integrated rural development strategies that the national government
671 has proposed in the NDP 2014 - 2018, it is arguable that the transitional period of deforestation in
672 the post conflict is applicable to the Colombian Amazon biome.

673 The aim of involving national circumstances in projecting the rate of deforestation is to propose an
674 adjustment that allows projecting a difference of the expected deforestation for the period 2013-

675 2017, as compared to the historical average deforestation from 2000 to 2012. This difference is
676 estimated above the average historical deforestation.

677 According to these analyses, Colombia considers a five-year transitional period, which is the time in
678 which the rate of deforestation will continue to increase until the political and social scenario of the
679 country manages to stabilize, during which the present trend in deforestation would increase
680 relative to the historical 2000-2012 average. Once this period is over, the deforestation rate could
681 decrease and then stabilize. The 5-year transition period was a recommendation derived from the
682 modeling results, due to the observed historical spatial dynamics of the deforestation drivers and
683 its relationship with the deforestation patterns and trends (See Annex C). The Colombian Amazon
684 region has two main spatial deforestation trends (high and low deforestation zones), explained by
685 the level of accessibility to the forests but also by the complex synergies between underlying drivers
686 and deforestation agents. Finally, the proposed 10% adjustment did not directly incorporate the
687 spatial modeling results but it also used the deforestation drivers' analysis, developed for the
688 modeling process, as one of the inputs to establish the adjustment. As mentioned above, socio-
689 economic and political changes, as those expected after conflict resolution, will have significant
690 effects in the forest cover.

691 Depending on the evolution of current peace dialogues and the resulting agreement, as well as of
692 the availability of information to define more precisely the causal relationships between post-
693 conflict and deforestation, Colombia will update this FREL.

694

695 **iii. Preliminary analysis of a potential post-conflict scenario in a transition period**

696 MADS and IDEAM have done an extensive international and national literature review, collecting
697 qualitative information to predict how the effects of a possible agreement between the government
698 and FARC guerrillas could be reflected in an increased deforestation. This preliminar analysis
699 identifies difficulties related with the availability of information to make estimates or projections of
700 future deforestation in a post conflict scenario.

701 The proposal of a five years period is also a result of the literature review, but also supported by the
702 results of the spatialization work of future deforestation projections.

703 Currently, not enough data are available to make quantitative projections about the effects of a
704 post-conflict scenario on the expected deforestation, but we are taking some first steps to analyse
705 the relations between the post- conflict and future deforestation scenarios.

706 The Conflict Analysis Resource Center (CERAC) and the United Nations Development Programme
707 (UNDP) recently published the report "What will win Colombia with Peace?" that indicates the main
708 socioeconomic benefits the country will archive after ending the armed conflict (CERAC y PNUD
709 2014) (Appendix 1). Given that Colombia is a country conformed by regions that have differentially
710 bear the socio-economic and environmental costs of war, the study specifies that peace will

711 empower the development of those regions most affected by the conflict, allowing them to grow to
712 similar levels of those where there is peace. The socio-economic characteristics of the Amazon
713 region show that municipalities located within the biome are among the most affected by the
714 conflict, and therefore would benefit most in a post-war scenario.

715 In this context, the most conservative scenarios support an adjustment for national circumstances
716 equal to or greater than the + 10% proposed for the reference level of the Colombian Amazon biome
717 submitted to the UNFCCC (**Anex D**). Despite the poor existing conditions for development during
718 conflict, the amazon's deforestation reached highs between 13 and 16 percent above the estimated
719 historical average for the period 2000-2012 (see table 3. Annex D). Considering as the main risk
720 factors in a scenario of deforestation resulting from the expected benefits of a post-conflict stage,
721 the highest economic growth in the region from natural capital available and new security,
722 compared with the registration for the conflict, economic growth accelerated in all municipalities of
723 the region, but particularly in departments with better connectivity, presence of mega-projects, and
724 mining and / or oil exploration, increase in growth rate and population density in all departments in
725 the region, gradually increasing accessibility to forests in the historically most isolated departments
726 and even discounting the impact that gradual reduction of illegal crops could have, during a
727 transitional period (post-conflict) and in the middle of a climate of institutional lag in which
728 unsustainable land use will be boost by an increased investor confidence, the expected socio-
729 economic benefits of peace will come from the abundant natural capital still available in the region.
730 Amid this rapid growth and with few restrictions, forests will continue to be one of the resources
731 most affected.

732

733 **iv. Adjustment for national circumstances**

734 The reference level incorporates an adjustment for national circumstances described above and
735 according to the guidelines of the UNFCCC. Colombia estimates a conservative adjustment of +10%
736 over the value of the average deforestation 2000-2012, which is within the range of annual
737 deforestation data in the Colombian Amazon biome observed in the reference period. The
738 adjustment is justified by the results of qualitative analysis of the Amazon on the behavior of drivers
739 of deforestation, as well as a possible post-conflict scenario, which suggests an increase from
740 historical deforestation trends.

741

742 **v. Spatialization of Deforestation**

743 The projection of deforestation is a needed step towards indentifying potential areas for
744 implementation of a REDD+ mechanism and for calculating reference levels (Achard et al. 2009;
745 González et al. IDEAM 2011). In Colombia, most of the deforestation is located on land owned by
746 the State, and occurs due to unplanned and usually illegal colonization (Etter et al. 2006; Gonzalez
747 et al. IDEAM 2011). Little is known about changes within different ecosystems. Existing studies are

748 mainly descriptive and limited in their ability to predict the future transformations; then, there is
749 the need to develop models with a solid theoretical foundation that can be tested empirically using
750 real data and which have a good predictive ability (Etter et al 2006b; González et al. IDEAM 2011).

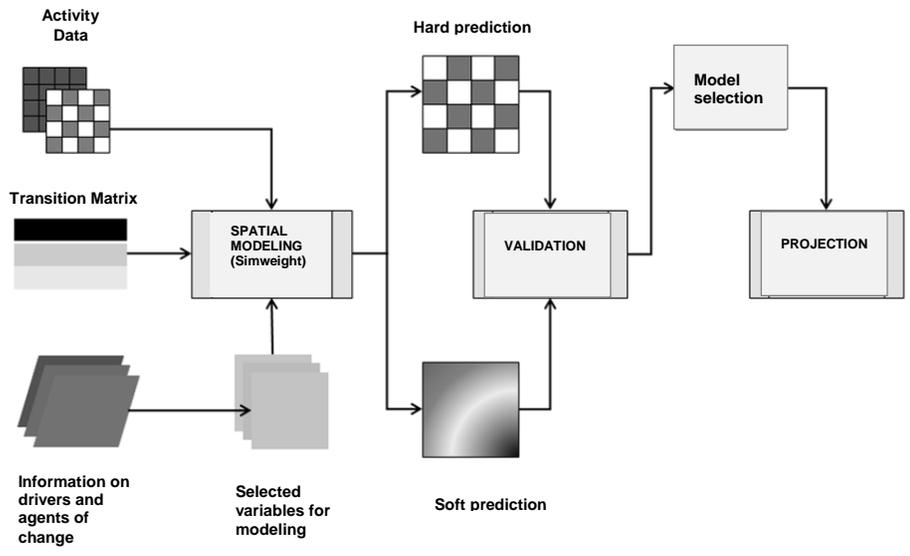
751 Colombia includes the spatialization of deforestation in its FREL as a complementary and
752 independent tool to the quantification of the activity data and emission factors. Therefore, it does
753 not imply changes in the estimated amounts described in sections 2.a; 2.b; 2.c; 2.d and 2.e. This
754 process was carried out on the area of the two Environmental Authorities (CDA and Corpoamazonia)
755 where most forest and deforestation in the Amazon biome is concentrated.

756 Colombia is using the spatialization work results to complement the historical non-spatial emissions
757 projection used to define the subnational reference level. Spatial projection of forest cover loss in a
758 particular area requires the characterization of historical change processes for such covers through
759 the identification of key drivers and agents of deforestation. The application of Land Use and Land
760 Change models (LULC) is needed for representing explicitly changes in land and use in a particular
761 geographical context. (Aguilar *et al.*, 2014; Soares-Filho *et al.*, 2002). The potential occurrence of the
762 factors responsible of forest transformation is critical for improving the understanding of drivers
763 and patterns of change. (Several authors cited by Etter et al. 2006a). Monitoring and reporting
764 changes in land cover at a national and regional level is important but doesn't inform about the
765 spatial and temporal complexity of the dynamics that occur below these levels of analysis (Etter et
766 al. 2006a). Several authors emphasize the importance of improving the explanatory and predictive
767 capacity of LULC models in order to increase their contribution to sustainable land use planning and
768 conservation actions (Kaimowitz D & Angelsen., 1998; Verburg et al, 2002 ; Etter et al 2006a;
769 Southworth et al, 2011).

770 The modeling process started from a previous characterization of the historical change dynamics to
771 obtain a more precise approximation to the different dynamics of forest conversion in the study
772 region. This process allowed to differentiate areas of "high" and "low" deforestation using
773 annualized deforestation data from the 2000-2012 period. Complementarily, an analysis of drivers
774 and agents of deforestation was used (Gonzalez et al. IDEAM 2014a), with available socioeconomic
775 information about the pattern of agglomeration and connectivity (roads and rivers), settlements
776 (Riaño y Salazar, 2009), dynamics of livestock (Murcia et al. 2011), and patterns of historical
777 distribution of illicit crops in the region (UNODC & SIMCI 2013), discriminating two main areas in the
778 Amazon: Northwestern sector with a higher degree of urban consolidation and road connectivity
779 were coca production and conversion of land for livestock have been bigger; and the southeastern
780 sector with scattered settlements, reduced or restricted connectivity, low historical density of coca
781 crops and of livestock production.

782 For each of those areas a set of inputs was structured, from which a database of variables with
783 potential explanatory power of the phenomenon was generated (Annex C).g General methodology
784 of deforestation risk modelling is presented in Figure 7. The spatial distribution of changes was
785 based on the behavior of explanatory variables derived from the analysis of drivers of deforestation.
786 Combinatorial multiple tests were ran to establish the set of variables and periods that best

787 predicted deforestation in the latest known deforestation year; this allowed the evaluation through
 788 validation tests of the more precise models. The latter was carried out using two of the most
 789 employed tools for simulating spatial cover (IDRISI SELVA and DINAMICA-EGO) in a complementary
 790 way; the validation results were above the minimum required by the validation methodologies of
 791 the voluntary market (Annex C). Finally, from the best models found for each area, an annual
 792 probability map was generated, which shows the risk level and future pattern of expansion of the
 793 deforestation phenomenon in the study area to the year 2022 (Figure 8). The map identifies those
 794 areas where it is advisable to proceed with the implementation of REDD+ activities.

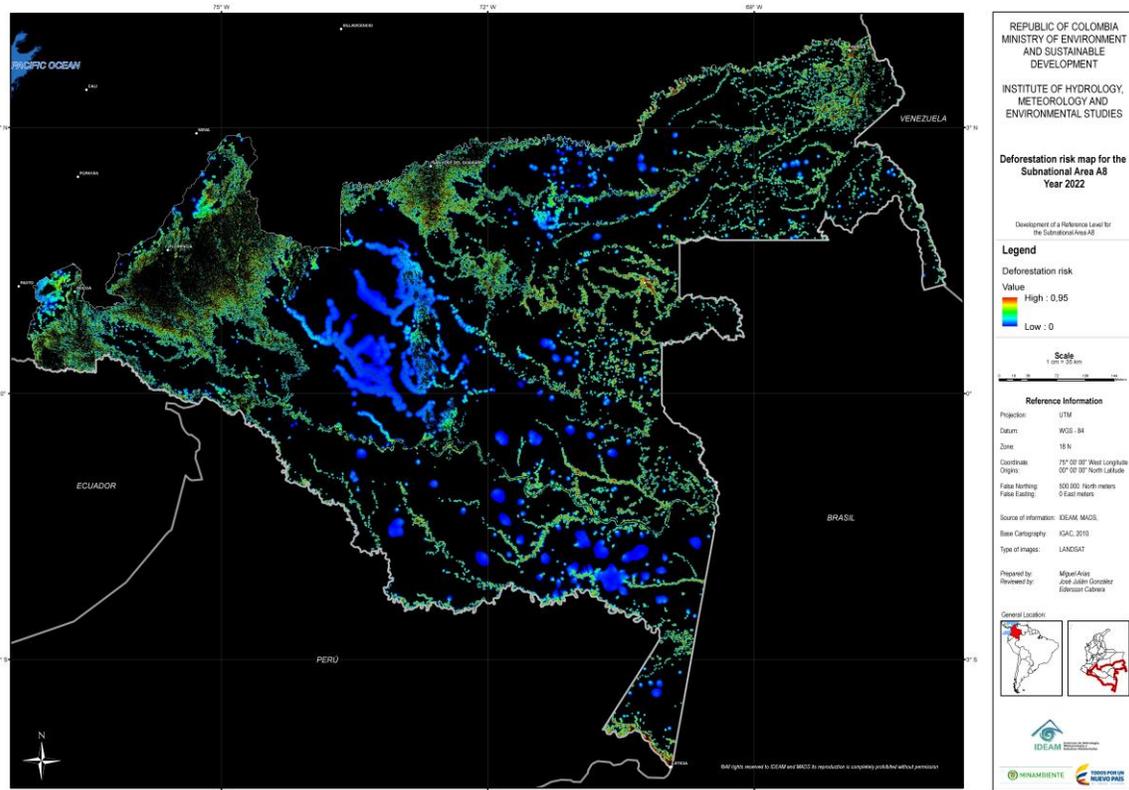


795

796

797 **Figure 7. Diagram of the procedure implemented for the spatial modeling of deforestation.**

798



799

800

Figure 8. Risk of deforestation in the Amazon for the year 2022

801

802 The results of the spatial simulation for the study area are a key input for decision making about the
 803 definition and implementation of strategies to slow the progression of deforestation in the área and
 804 at the same time can become an important tool to propose transparent benefit distribution schemes
 805 and Monitoring, Report and Verification (MRV) measures.

806 Deficiencies in the information needed for more precise spatial predictions remain a constrain;
 807 however, the results from the different methods of validation applied during the modeling process
 808 show that the best models obtained far exceed the minimum levels of precision required in defining
 809 baselines for REDD+. As part of the “step by step” approach that should guide the construction of
 810 reference levels (Mora et al. 2012), Colombia will continue to explore the potential of spatial
 811 modeling to define reference levels, as well as for the development and implementation of effective
 812 mitigation and compensation strategies.

813

814 **g) Consistency with the GHGI.**

815

816 The FREL forest definition is consistent with forest definition used in the GHGI (BUR 2015 and next
817 3rd National Communication currently in progress).

818 Additionally, the information sources used in both reports (FREL, BUR, 3rdNC) are the same
819 generated by the Forest and Carbon National Monitoring System, and the methodological
820 approaches follows the most recent IPCC guidance for forest related emission by sources and
821 removals by sinks estimations.

822 Related with pools and gases reported, the FREL will be consistent with NGHGI reported in BUR 2015
823 and will be also consistent with 3rd NC.

824 3. Construction of the Forest Reference Emission Level

825

826 Table 6 summarizes the information selected for the components of the FREL: activity data,
827 emission factors and drivers of deforestation. The construction of the FREL involved three steps:

- 828 i. Determination of the activity data (According to section 2.d of this document).
- 829 ii. Determination of emission factors (According to section 2.e of this document).
- 830 iii. Multiplication of the average emission factor by the average deforestation plus 10%
831 from national circumstances (According to section 2.f of this document).

832 **Table 6** Summary of selected inputs for the deforestation simulation

<i>Component</i>	<i>Input</i>	<i>Source</i>
Activity data	Forest, -Non forest cover layers. Minimal mapping unit: 1ha.	IDEAM (2014) Based on the methodology proposed by (Cabrera <i>et al.</i> IDEAM 2011: Galindo <i>et al.</i> , in press)
Emission factors	Biomass (t ha ⁻¹) and gross emissions (t CO ₂ ha ⁻¹) by type of forest.	Based on Phillips <i>et al.</i> IDEAM (2011); Phillips <i>et al.</i> IDEAM, in press.
National circumstances	Conservative estimate of future investment trends, as well as development plans and programs.	Based on secondary information reported in section 2.d of this document.

833

834

835 a) FREL Calculation

836

837 The total forest biomass per hectare (BT) is the sum of above ground forest biomass per hectare
838 (BA), and the belowground forest biomass per hectare (BS). The BA of Tropical Rain Forest is **273.14**
839 **± 9.8 Mg/ha** ($SE_f = 1,8\%$) ; and the BS is **55.02 ± 1.83 Mg/ha** ($SE_f = 1,7\%$).

840

841 So then, using this proxy, it was found that BT of Tropical Rain Forest is **328,2 ± 11,7 Mg/ha** ($SE_f =$
842 **1,8%**).(section 2.e.v),

843

844 Carbon contained in the total forest biomass (CBF) per hectare is the product of the total biomass
845 (BT) and carbon fraction (0.47 according to IPCC, 2003, 2006), using the following equation :

846

847

$$CBF = BT \cdot 0.47$$

848

$$CBF = 328.2 \cdot 0.47 = 154.3 \text{ TonC/ha}$$

849 The content of equivalent carbon dioxide in the total biomass per hectare (CBFeq) is the product of
850 the carbon in the total biomass per hectare (CBF) and the constant of the molecular ratio between
851 carbon (C) and carbon dioxide (CO₂) equal to 44/12 , using the following equation:

852

$$CBFeq = CBF \cdot (3.67)$$

853

854

$$CBFeq = 154.3 \cdot 3.67 = 566.1 \text{ TonCO}_2\text{eq/ha}$$

855

856 The emissions of every year (EA) used by the FREL during the period 2013-2017 are the product
857 between the 2000-2012 average anual deforestation (CSB), (Average annualized change in natural
858 forest cover, section 2.d), the equivalent carbon dioxide content in total forest biomass per hectare
859 (CBFeq) and the national circumstances (CN), (Section 2.f), according to following equation:

860

$$EA = CBFeq \cdot CSB \cdot CN$$

861

$$EA = 566,1 \cdot 82.863 \cdot 1,1 = 51.599.618,7 \text{ TonCO}_2\text{eq/year}$$

862 The FREL for the Colombian Amazon Biome will have a projection period of 5 years, i.e. 2013-2018,
863 after this period, the FREL will be updated.

864

865

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1159 **5. Annexes**

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- a. Digital imagery Protocol to quantify deforestation in Colombia v.2 (Document in Spanish).
- b. Technical contributions of the Forest and Carbon Monitoring System to the REDD+ Preparation Proposal by Colombia: Activity data and emission factors included (Document in Spanish).
- c. Results of the adjustment of the forest referencie emission level of deforestation in the subnational area A8. (Document in Spanish)
- d. Análisis del ajuste por circunstancias nacionales en la región amazónica colombiana: período de transición en un escenario postconflicto

1180 **6. GLOSSARY**

- 1181 **CDA:** Corporation for the Sustainable Development of Northern Eastern Amazon (for its
1182 translation from Spanish: Corporación para el Desarrollo Sostenible del Norte y Oriente
1183 Amazónico).
- 1184 **CLC:** CORINE Land Cover.
- 1185 **CONPES :** National Council for Economic and Social Policy. (for its translation from Spanish:Consejo
1186 Nacional de Política Económica y Social).
- 1187 **COP:** Conference of the Parties.
- 1188 **CORMACARENA:** Corporation for the Sustainable Development and Special Management of La
1189 Macarena Area
- 1190 **CORPOAMAZONIA:** Corporation for the Sustainable Development of the Southern Amazon (for
1191 its translation from Spanish: Corporación para el Desarrollo Sostenible del Sur de la Amazonía).
- 1192 **CORPORINOQUIA:** Regional Autonomous Corporation of the Colombian Orinoco
- 1193 **CRC:** Regional Autonomous Corporation of Cauca -.
- 1194 **ENREDD + :** National REDD + Strategy.
- 1195 **FREL :** Forest Reference Emission Level .
- 1196 **IDEAM :** Institute of Hydrology, Meteorology and Environmental Studies. (for its translation from
1197 Spanish: Instituto de Hidrología, Meteorología y Estudios Ambientales).
- 1198 **IIRSA.** Initiative for the Integration of the South American Regional Infrastructure
- 1199 **IPCC :** Intergovernmental Panel on Climate Change.
- 1200 **LULC :** Land use and Land Change .
- 1201 **LULUCF :** Land Use, Land Use Change and Forestry.
- 1202 **MADS :** Ministry of Environment and Sustainable Development (For its translation from Spanish:
1203 Ministerio de Ambiente y Desarrollo Sostenible)
- 1204 **MAVDT :** Ministry of Environment, Housing and Territorial Development.(For its translation from
1205 Spanish: Ministerio de Ambiente, Vivienda y Desarrollo Territorial)
- 1206 **REDD+ :** Reducing Emissions from Deforestation and forest Degradation and conservation,
1207 sustainable forest management and enhancement of forest carbon stocks in developing countries .
- 1208 **RPP:** Readiness Preparation Proposal

- 1209 **SINCHI** : Amazon Institute of Scientific Research. (For its translation from Spanish: Instituto
1210 Amazónico de Investigaciones Científicas.)
- 1211 **SMByC**: Forest and Carbon Monitoring System (For its translation from Spanish: Sistema de
1212 Monitoreo de Bosques y Carbono)
- 1213 **UNFCCC** : United Nations Framework Convention on Climate Change.